

ROUTING			
TO:	NAME AND ADDRESS	DATE	INITIALS
1	ER		
2			
3			
4			
	ACTION	DIRECT REPLY	PREPARE REPLY
	APPROVAL	DISPATCH	RECOMMENDATION
	COMMENT	FILE	RETURN
	CONCURRENCE	INFORMATION	SIGNATURE
REMARKS:			
FROM: NAME, ADDRESS, AND PHONE NO.			DATE

~~TOP SECRET~~

(Security Classification)

CONTROL NO. BYE-1360-83COPY 2 OF 4

Handle Via

**BYEMAN-TALENT-KEYHOLE**

Channels

Access to this document will be restricted to  
those approved for the following specific activities:

\_\_\_\_\_

\_\_\_\_\_

**NATIONAL SECURITY INFORMATION**

Unauthorized Disclosure Subject to Criminal Sanctions



B-217  
C-138

~~TOP SECRET~~

(Security Classification)

DISSEMINATION CONTROL ABBREVIATIONS

NOFORN-	Not Releasable to Foreign Nationals
NOCONTRACT-	Not Releasable to Contractors or Contractor/Consultants
PROPIN-	Caution-Proprietary Information Involved
ORCON-	Dissemination and Extraction of Information Controlled by Originator
REL . . . -	This Information has been Authorized for Release to . . .

16 February 1983

MEMORANDUM FOR: Deputy Director of Central Intelligence

FROM: Eloise R. Page  
Acting Director, Intelligence Community Staff

SUBJECT: DCI-D/NRO-DIRNSA Relationships Regarding SIGINT  
Satellite Activities

25X1

1. Action Requested: DDCI review and approval of the attached approach to establishing an agreed-upon division of responsibilities among the DCI, as represented by the D/ICS; the Director, National Reconnaissance Office; and the Director, National Security Agency.

25X1

2. Background: During a recent luncheon attended by Al Burkhalter, Pete Aldridge, Linc Faurer, and you, it was proposed that the IC Staff take the lead in resolving issues between NRO and NSA concerning the development and operation of SIGINT satellite activities stemming from differing interpretations of DCI authority and guidance, as manifested in SIGINT Committee (and SORS) actions. Accordingly, the Chairman, SIGINT Committee was charged with preparing a document addressing the problem and directed toward a division of responsibilities acceptable to all concerned.

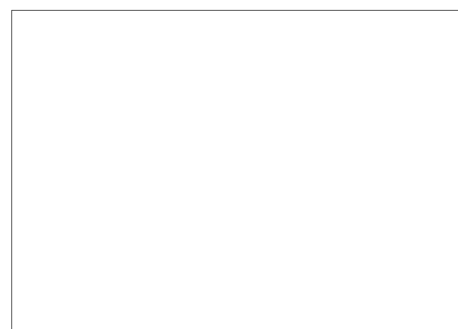
25X1

3. Discussion:

a. The SIGINT Committee Staff has developed an approach designed to state clearly the role of the DCI and to propose a division of labor which, in our view, would lead to collaborative and effective measures beneficial to the entire Community. The approach is based on current practices, as authorized in applicable NSCID's, DCID's, charters, MOA's, etc., and projected changes to SIGINT satellite activities which are in their formative stages. The initial inputs of NSA and NRO also have been considered in developing our approach.

b. The attached defines the traditional role of the DCI in these matters, steps through the derived responsibilities of the SIGINT Committee, and proposes, in model format, a division of responsibilities

25X1



TOP SECRET

for the near- and far-term. The model is incomplete, and will require detailed expansion in a collaborative effort by the IC Staff, NRO, and NSA.

25X1

4. Recommendation: That you approve the approach, as outlined in the attached, and authorize me to send the paper to Pete and Linc for their review and comment. I propose to charge the SIGINT Committee, the NRO, and NSA to complete the tasks indicated, signifying our joint endorsement of the completed effort, and submit the package to you and the DCI for review and approval.

25X1

25X1

Eloise R. Page

CONCUR:

\_\_\_\_\_  
Deputy Director of Central Intelligence

\_\_\_\_\_  
Date

NON-CONCUR:

\_\_\_\_\_  
Deputy Director of Central Intelligence

\_\_\_\_\_  
Date

*OK to send but before making decision I would want to get Pete & Linc on board or at least their comments - then we can make decision so enlightened*

25X1

25X1

TOP SECRET

SUBJECT: DCI-D/NRO-DIRNSA Relationships Regarding SIGINT Satellite  
Activities

25X1

DISTRIBUTION:

- 1--DDCI
- (2--ER
- 3--A-D/ICS
- 4--IC Registry
- 5--SIGINT Comm. Chrono
- 6--SIGINT Comm. Subject
- 7-SORS

DCI/SIGINT Comm/

(15 February 1983)

25X1

25X1

TOP SECRET

TOP SECRET

15 February 1983

A. Preamble

1. Central to the problem of NRO-NSA relationships is the role of the DCI as the Intelligence Community spokesman for intelligence requirements.<sup>1</sup>

a. The DCI is charged with determining the ". . . requirements and priorities for collection by SIGINT satellites that shall be developed, launched, and maintained in operation by the National Reconnaissance Office."<sup>2</sup>

b. The DIRNSA and the D/NRO are charged with tasking satellites based on guidance provided by the DCI.<sup>3</sup>

c. The DCI is authorized to ". . . establish mechanisms which translate national foreign intelligence objectives and priorities . . . into specific guidance for the Intelligence Community," and "resolve conflicts in tasking priority . . ."<sup>4</sup>

d. The mechanism for implementing 1.c. above is the DCI SIGINT Committee, assisted by its SIGINT Overhead Reconnaissance Subcommittee (SORS).<sup>5</sup>

e. The SORS provides DCI guidance to both the NRO and NSA by means of mission guidance for current and near-term operation of SIGINT satellite collection and processing systems, and by the expression of long-term requirements for the development of SIGINT satellite collection and

---

1. E.O. 12333, December 4, 1981, paragraph 1.5.

2. NSCID 6, 17 February 1972, paragraph 5a.

3. ibid

4. E.O. 12333, op. cit.

5. DCID, SIGINT Committee, 12 May 1982; SORS Charter, USIB-SC-10.16, 11 July 67

processing systems contained in the DCI Guidance for the National SIGINT Reconnaissance Program (NSRP) on an annual basis.

2. The division of responsibilities between the SIGINT Committee/SORS, the NRO, and NSA are delineated in the succeeding sections. These delineations will reflect the current, authorized division of labor, and the recommended future arrangements as jointly developed by the three parties.

#### B. SIGINT Committee Responsibilities

1. Current procedures. Through the authority derived from the SIGINT Committee, as cited in the preamble above, the SIGINT Overhead Reconnaissance Subcommittee (SORS) performs the following functions in relation to the National Reconnaissance Office and the National Security Agency:

##### a. Mission Guidance

(1) DCI requirements in the form of mission guidance are issued by the SORS approximately weekly to the NRO and NSA for operation of the SIGINT satellite system and the associated processing and reporting systems. Mission guidance includes:

- Collection and processing priorities
- Geographic areas of coverage
- Periodicity of coverage
- Timeliness of reporting
- When appropriate, emitter types, communications links, and associated technical characteristics.

(2) Mission guidance falls into several categories:

- Basic mission guidance provides, on an annual basis, broad, generalized requirements for each program, fashioned to take into account the capabilities and special nature of each system. Basic mission guidance for each system authorizes NSA or the appropriate mission ground station (MGS) to make immediate, temporary adjustments to tasking without reference to SORS or SORS procedures.



(3) The SORS reviews and modifies mission guidance to accommodate new or changing intelligence requirements, and to adjudicate priority conflicts. Fine tuning of and technical support to SORS mission guidance is performed by the NSA and the NRO on a continuing basis.

b. Long-term requirements. DCI Guidance for the National SIGINT Reconnaissance Program (NSRP) is provided to the NRO, NSA, and DIA on an annual basis to assist program managers in focusing resource allocation, system development, and spacecraft deployment to meet future collection and processing requirements. The Guidance is cast for a ten-year period and drives the SIGINT portion of the National Reconnaissance Program (NRP), and the supporting portions of the CCP and GDIP.

(1) Preparation of the Guidance begins with the labor of specialized working groups, drawn from expert areas of the Community, and functioning under the aegis of the SORS. The SORS develops the Guidance into a comprehensive, detailed expression of program objectives, data needs, and recommended study areas, and submits it to the SIGINT Committee for further review and refinement.

(2) At each level requirements are scrutinized, tested, prioritized, and ultimately fashioned into language appropriate to the development and operation of the NSRP.



(3) Development involves near-term and long-term planning. Participants must be capable of forecasting needs and translating them into requirement statements meaningful to NRO, NSA, and DIA.

(4) Inter-discipline and intra-discipline prioritization forces the Community to carefully consider relative importance and anticipated returns. Give-and-take of participants at each level of development provides for coordinated expression of Community needs, reflecting only the highest priority requirements.

(5) The SIGINT Committee submits the proposed Guidance to the DCI for review and approval.

(6) The result of many months of preparation, analysis, and deliberation, the Guidance is used by the D/NRO to develop and justify his program to the DCI, OMB, and the Congress.

c. Evaluation. SORS performs aperiodic system performance evaluations to determine the effectiveness of guidance and tasking. These evaluations may encompass all facets of a particular collection and reporting system, possibly resulting in major recommendations, or they may be spot checks to determine the collection effectiveness with respect to specific guidance or change in guidance. Two such evaluations conducted recently include the annual review of tech ELINT requirements satisfaction (conducted by the SORS, Priorities for ELINT Guidance Working Group), and the [ ] evaluation being conducted for SORS by SIRVES. 25X1

## 2. Future considerations.

a. Mission Guidance. With the inception of the SIGINT Overhead Mission Management System (SOMMS), SORS relationship with the NRO and NSA with regard to mission guidance will be altered in the following ways:

(1) There will be SORS representatives assigned full time to the SOMMS operation at NSA. The senior SORS representative will manage the requirements function to ensure that overhead tasking is in accordance with DCI priorities and SORS mission guidance.

(2) Further, there will be a SORS representative assigned to each of the rotating SOMMS shifts. These personnel will perform normal SOMMS functions and, in addition, will protect for the Community on unanticipated after-duty-hour overhead requirements. If coverage

TOP SECRET

changes are necessary, the SORS representative will ascertain the impact of the change and determine whether or not to alert the Chairman, SORS, and possibly seek consultation from other Community agencies.

(3) Through the SORS SOMMS representative, the SORS Chairman and Secretariat will be kept apprised of SOMMS daily mission planning, spacecraft status, and collection results.

b. Long-term requirements. (The DCI Guidance for the NSRP.) No fundamental change is anticipated. There will still be a need for an expression of Intelligence Community requirements over the long term, to assist the NRO and the NSA to maintain ongoing programs and develop collection and processing systems capable of contending with changing technological developments world-wide and covering newly perceived intelligence gaps and shortfalls. The style, format, and content may be altered to accommodate changing needs, but the basic purpose will continue to apply.

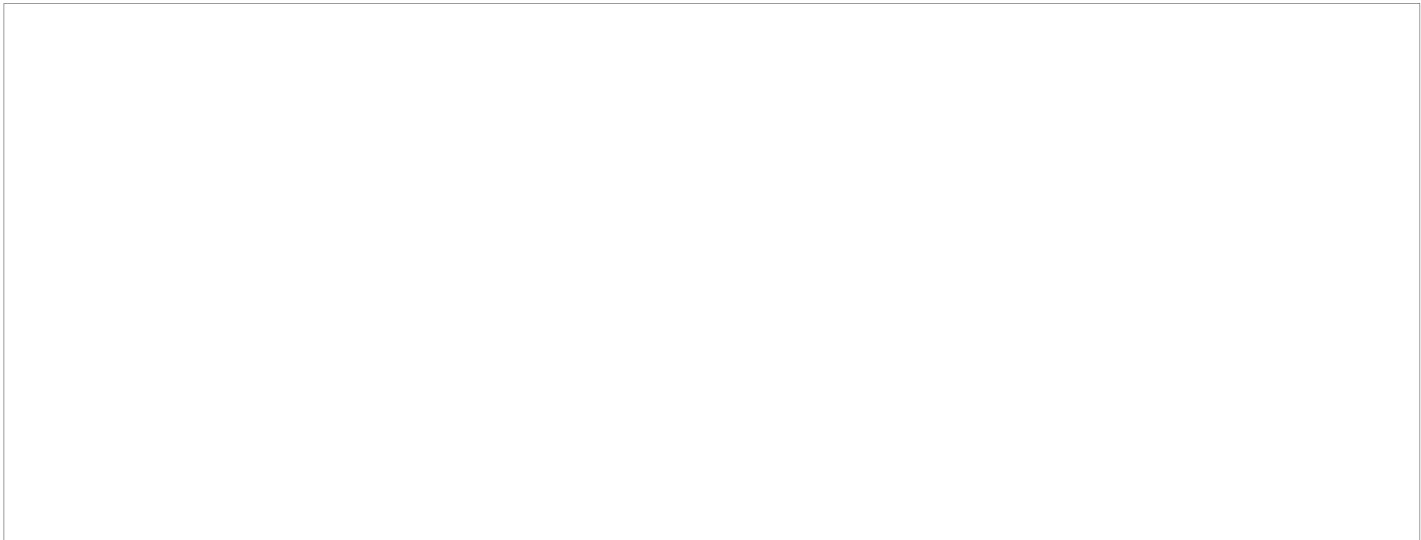
c. Evaluation The expansion of NRO facilities at Ft. Meade, the implementation of the SOMMS, and the active participation of the Community through the mechanism of the SORS will enable more frequent, accurate, and meaningful assessments of the responsiveness of SIGINT satellite systems to mission guidance. Amplification of this process is contained in the following sections.

#### C. Proposed Division of Responsibilities

The attached model is incomplete, but covers the primary issues which must be addressed. It will require the collaborative efforts of the SIGINT Committee, NSA, and NRO Staffs to elaborate and define an acceptable division of responsibilities for review and approval by the D/ICS, D/NRO, and D/NSA, and the ultimate approval of the DCI.

Declassified in Part - Sanitized Copy Approved for Release 2011/12/22 : CIA-RDP85M00364R000400460009-2

PROPOSED DIVISION OF RESPONSIBILITIES



25X1



25X1

Declassified in Part - Sanitized Copy Approved for Release 2011/12/22 : CIA-RDP85M00364R000400460009-2

25X1

25X1

Declassified in Part - Sanitized Copy Approved for Release 2011/12/22 : CIA-RDP85M00364R000400460009-2

25X1

25X1

Declassified in Part - Sanitized Copy Approved for Release 2011/12/22 : CIA-RDP85M00364R000400460009-2

Declassified in Part - Sanitized Copy Approved for Release 2011/12/22 : CIA-RDP85M00364R000400460009-2

25X1

25X1

Declassified in Part - Sanitized Copy Approved for Release 2011/12/22 : CIA-RDP85M00364R000400460009-2

25X1


25X1

5

Declassified in Part - Sanitized Copy Approved for Release 2011/12/22 : CIA-RDP85M00364R000400460009-2

25X1

25X1

SUBJECT: DCI-D/NRO-DIRNSA Relationships Regarding SIGINT Satellite  
Activities 

25X1

DISTRIBUTION:

- 1--DDCI
- 2--ER
- 3--A-D/ICS
- 4--IC Registry
- 5--SIGINT Comm. Chrono
- 6--SIGINT Comm. Subject
- 7--SORS

DCI/SIGINT Comm/



(15 February 1983)

25X1



25X1

TOP SECRET